



ORIGINALS

Analysing criteria for price and reimbursement of orphan drugs in Spain

Análisis de los criterios sobre precio y financiación de los medicamentos huérfanos en Éspaña

Xavier Badia¹, Alicia Gil², José Luis Poveda-Andrés³, John Shepherd⁴, Marina Tort4

¹CEO at Omakase Consulting, Barcelona. Spain. ²Partner & CEO Market Access at Omakase Consulting, Barcelona. Spain. ³Hospital Pharmacist, Hospital Universitario y Politécnico La Fe, Valencia. Spain. 4Consultant at Omakase Consulting, Barcelona. Spain.

Author of correspondence

Xavier Badia Llach Omakase Consultina C/ Enteza 332-334. 08039 Barcelona, Spain.

Fmail-

xbadia@omakaseconsulting.com

Received 19 September 2018; Accepted 21 April 2019. DOI: 10.7399/fh.11147

How to cite this paper

Badia X, Gil A, Poveda-Andrés JL, Shepherd J, Tort M. Analysing criteria for price and reimbursement of orphan drugs in Spain. Farm Hosp. 2019:43(4):121-127.

Abstract

Objective: There are differences between countries regarding data requirements for orphan drug evaluation and it is also unknown which criteria might determine the price and reimbursement decision. This study aimed to identify the key criteria for price and reimbursement of orphan drugs in Spain, approved by the European Commission, between January 2012 and June 2018.

Method: A descriptive analysis of the orphan drugs and its characteristics was performed. Outcomes criteria assessed were: therapeutic area, existence of alternative treatment, rarity of the disease, clinical trial outcomes and therapeutic positioning report assessment. Hypotheses for each variable regarding Spanish pricing and reimbursement were made and tested with two regression analyses.

Results: Out of 78 orphan drugs approved by the European Commission, 82.1% asked pricing and reimbursement in Spain. From this, 43.8% had pricing and reimbursement approved and 20.3% rejected. Mean time from Spanish marketing authorisation approval to pricing and reimbursement approval was 12.1 \pm 5.1 months. Having a positive therapeutic positioning report and no therapeutic alternatives would be associated with a positive pricing and reimbursement in Spain.

Conclusions: It remains challenging to establish which are the driving criteria for pricing and reimbursement approval of orphan drugs in Spain. Further research should be done including other variables that might influence the pricing and reimbursement final decision in Spain.

KEYWORDS

Orphan Drugs; Pricing; Reimbursement; Health Technology Assessment; Spain.

PALABRAS CLAVE

Medicamentos huérfanos; Precio; Financiación; Evaluación de tecnologías sanitarias; España.

Resumen

Objetivo: Los requisitos para la evaluación de los medicamentos huérfanos difieren entre los países miembros de la Unión Europea y tampoco se sabe qué criterios influyen en la decisión final sobre precio y financiación. Este estudio ha tenido como objetivo identificar los criterios clave para establecer el precio y la financiación de los medicamentos huérfanos en España, una vez aprobados por la Comisión Europea, entre enero de 2012 hasta junio de 2018.

Método: Se realizó un análisis descriptivo de los medicamentos huérfanos y sus características. Los criterios evaluados fueron: área terapéutica, existencia de tratamientos alternativos, rareza de la enfermedad, tipo de resultados de los ensayos clínicos e informe de posicionamiento terapéutico. Para cada variable se estableció una hipótesis con respecto a la aprobación de precio y financiación y se analizaron con dos análisis de regresión. Resultados: De las 78 aprobaciones de medicamentos huérfanos realizadas por la Comisión Europea, el 82,1% solicitaron precio y financiación en España. De estas, el 43,8% fueron aprobadas y el 20,3% fueron rechazadas. El tiempo medio desde la aprobación de la autorización de comercialización en España hasta la aprobación del precio y la financiación fue de $12,1 \pm 5,1$ meses. Un informe de posicionamiento positivo y la falta de alternativas terapéuticas se asociaría con una aprobación de precio y financiación.

Conclusiones: Sigue siendo un reto establecer cuáles son los criterios clave para la aprobación de los medicamentos huérfanos en España. Los próximos estudios deberían incluir un mayor número de variables que puedan influir en el precio y la decisión de financiación.



Los artículos publicados en esta revista se distribuyen con la licencia Articles published in this journal are licensed with a ns Attribution-NonCom ial-ShareAlike 4 0 Ir http://creativecommons.org/licenses/by-nc-sa/4.0/ La revista Farmacia no cobra tasas por el envío de trabajos, ni tampoco por la publicación de sus artículos.

Introduction

Rare diseases are serious and uncommon conditions which are defined in the European Union as life-threatening or chronically debilitating conditions with a prevalence of no more than 5 in 10,000 people and with no or limited choice of therapeutic options, and consequently present with an important level of unmet need. It is estimated that there are more than 6,000 rare diseases affecting around 30 million Europeans². Orphan Drugs (ODs) are those intended to diagnose, prevent or treat rare diseases³. Some ODs are intended to treat an even smaller part of the population, these are defined as ultra-orphan drugs, which affect < 1/50,000 people⁴. ODs have been identified as a priority area at European level with the implementation of the European Union regulation EC 141/2000 which introduced regulatory and economic incentives to ODs developers⁵.

The increasing number of designated ODs has resulted in a growing debate on the complex dynamics of several conflicting factors: promoting timely and equitable access for patients, cost containment strategies to sustain public health services, and rewarding innovation. Public participation, further exploitation of early dialogs and innovative reimbursement approaches, adaptive agreements, multiple criteria to support analysis for price and reimbursement (P&R) decisions and, in general, greater process transparency are among the suggested strategies⁶.

While orphan designation and marketing authorisation occurs at European level, access to ODs remains a member state responsibility. This results in differences between countries regarding evidence requirements, drug evaluation, public reimbursement and even in conditions of use and indication restrictions⁷, and therefore, patient access to orphan drugs varies largely across $\mathsf{Europe}^{8,9}\!.$

ODs face added challenges when subjected to Health Technology Assessment country appraisals 10, as the limited outcomes knowledge and heterogeneity of the diseases make it difficult to demonstrate added clinical benefit, often struggling to recruit a sufficient number of patients for clinical trials or having difficulties in setting up studies comparing the OD with a relevant treatment alternative¹¹, therefore, reducing the level of confidence on the resulting evidence¹².

Rare Diseases are also a public health issue in Spain, with about 3 million of patients³ on a population of about 46 million. The relevant number of subjects needing therapies raises the importance of P&R decisions of ODs. Even though reimbursement criteria are defined in the Spanish legislation¹³, their application in practice is not followed and evaluations and decisions are neither transparent nor explicit, making it difficult to assess P&R outcomes.

This paper aims to shed some light on understanding which disease and outcomes-based P&R criteria were considered by health authorities to approve ODs in Spain between January 2012 and June 2018.

Methods

Price and reimbursement process in Spain

Following European Commission (EC) approval, national marketing authorisation is granted by the Spanish Medicines Agency (AEMPS). Since May 2013¹⁴, the P&R process in Spain starts with the generation of the Therapeutic Positioning Report (TPR)¹⁵, issued by the AEMPS, to establish a recommendation of clinical and value positioning to the General Pharmacy Directorate within the Ministry of Health. The General Pharmacy Directorate releases a proposal to the Inter-ministerial Pricing Commission¹⁶, which decides the P&R of the new drug.

Spanish reimbursement evaluation criteria of ODs are the same as for any other innovative drug and are defined by law in the Royal Decree 1/2015 of 24 July¹⁷: severity of the disease, unmet needs of specific populations, therapeutic and social drug value, incremental clinical benefit considering cost-effectiveness, budget impact, existence of alternative treatment options for the indication and degree of innovation. The P&R decision must be taken in a time between 180 to 270 days18.

Identification of European Commission approved orphan drugs between January 2012 and June 2018

Drugs approved during the study period were extracted from European Medicines Agency's website¹⁹ through their online medicine finder engine, with the following search filters: human medicines, orphan medicines, only authorised medicines and a time filter from year 2012 to June 2018. Found ODs were grouped according to their EC authorisation year. Extracted information was checked with the EC register of orphan medicines²⁰. Only ODs that had been authorised by the AEMPS to be marketed in Spain, and were therefore able to request P&R, were included in this study. Marketing authorisation status was searched in the AEMPS website²¹.

Identification of the orphan drugs price and reimbursement situation in Spain

ODs were classified according to their P&R status in Spain using the following definitions: (i) P&R approval (ODs that have received P&R approval); (ii) under P&R decision process (ODs for which P&R has been requested but are still undergoing P&R negotiations), and (iii) P&R rejected (ODs that have seen their P&R request rejected in Spain).

As there is no official information source to know P&R status of medicines in Spain, the following decision tree was created to classify ODs (Figure 1).

The EC approval, the Spanish marketing authorisation and the P&R approval dates were searched for all studied ODs in July 2018 and used to analyse the time from EC approval to Spanish marketing authorisation and the time from Spanish marketing authorisation to P&R approval. EC approval dates were searched in the European Medicines Agency's website¹⁹, the Spanish marketing authorisation dates were searched in the Spanish Online Medicines Information Centre webpage²¹ and the Spanish P&R approval date was searched in Botplus, a Spanish online payment platform created by the General Council of Official Pharmacy Colleges²². When the date was not available, the OD inclusion date in the list of medicines affected by the economic deductions was used as a proxy of the reimbursement approval date, found in the Spanish Ministry of Health website²³. The inclusion date of ODs in the list of medicines affected by the economic deductions was only available if the OD had been approved in the last year, as only documents from the last 12 months are available online. All regulatory timelines were calculated in months.

Identification, description and stratification of outcome variables for orphan drugs

Thanks to the personal experience of authors (Xavier Badia and Alicia Gil) in P&R negotiations, official published criteria were operationalized to formulate a possible set of outcome variables driving P&R decisions in current practice in Spain.

Studied variables that could drive P&R decisions in Spain are shown in Table 1.

Selected variables were linked to official P&R criteria established by Royal Decree Law 1/2015 of 24 July¹³ in the following manner: disease severity was related to an oncologic versus non oncologic indication and to the availability of direct clinical trial outcomes, as drugs indicated for severe diseases would be more likely to have P&R approval if they had direct clinical outcomes (e.g.: overall survival); unmet needs of certain collectives was related to being indicated for ultra-orphan diseases; existence of alternative therapies was related to ODs without a therapeutic alternative for the approved indication and degree of innovation was related to ODs with a published TPR with a positive opinion, meaning that the drug offers an added therapeutic value.

Analysis of the impact of outcome variables on price and reimbursement approval

A descriptive and statistical analysis of the outcome variables was conducted to test the validity of the proposed hypothesis shown in Table 2 and to identify potential variables that may positively influence P&R approval of ODs in Spain. Stata software was used.

First, a univariate probit regression was used to analyse the relationship between P&R and each of the outcome variables used. After this, a multivariate probit regression analysis was performed to predict the impact of the studied variables on P&R decision. The probability of P&R approval was considered as the dependent variable. ODs that had undergoing P&R process were excluded from the analysis. Therefore, only final decisions "P&R approval" and "P&R rejection" were considered. The variables considered for

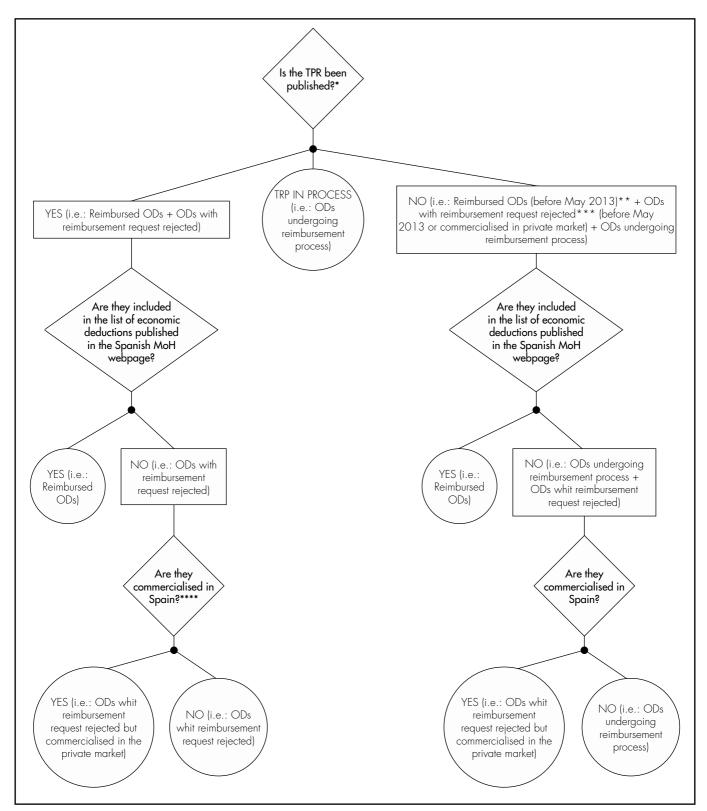


Figure 1. Categorisation of studied orphan drugs according to hypotheses used to relate key drivers and price and reimbursement status in Spain.

*We assume that all ODs with a published TPR or a TPR in process had finished or were undergoing the reimbursement process.

MoH: Ministry of Health; ODs: Orphan Drugs; P&R: Price and Reimbursement; TPR: Therapeutic Positioning Report.

^{**}The TPR publication started in May 2013, so some of the studied ODs could have been reimbursed prior May 2013 without the publication of a TPR.

^{***} It was not possible to know if an OD had its P&R request rejected before May 2013 (the year that the TPR publication in Spain started), so the ODs with no published TPR and not included in the list of economic deductions published in the Spanish Ministry of Health webpage were classified as undergoing the reimbursement

^{****}It is assumed that all reimbursed ODs are commercialised in Spain.

	_
	⊆
	Ō
	Ō.
(л
	\subseteq
•	_
	2
	೪
	ヹ
-	O
	_
	ਙ
_	Ž
	₫
	≒
	O
	ਨੂ
	<u> </u>
-	O
	\supset
	S
	Ė
	0
•	Ξ
	눆
	۳
	eme
	Ϋ́
	nrse
-	ō
	<u>a</u>
•	☴
	$\underline{\mathbf{w}}$
-	o
	and re
	ਰ
	a)
	8
•	_
	_
	₫
	gbr
	ng pr
	ving pr
	rıvıng pr
	driving pr
	y driving pr
-	IIIy driving pr
-	ally driving pr
=	rically driving pr
-	etically driving pr
=	netically driving pr
-	othetically driv
-	othetically driv
-	ypothetically driv
-	ypothetically driv
-	othetically driv
-	ypothetically driv
·	oles hypothetically driv
·	oles hypothetically driv
·	oles hypothetically driv
·	oles hypothetically driv
·	oles hypothetically driv
	e variables hypothetically driv
	e variables hypothetically driv
	oles hypothetically driv
	e variables hypothetically driv
	e variables hypothetically driv
	e variables hypothetically driv
	e variables hypothetically driv
	e variables hypothetically driv
· · -	e variables hypothetically driv
	e variables hypothetically driv
· · -	ntitied outcome variables hypothetically driv
	ntitied outcome variables hypothetically driv
	ntitied outcome variables hypothetically driv
· · · · · · · · ·	entitied outcome variables hypothetically driv
· · · · · · · · · · · · · · · · · ·	1. Identified outcome variables hypothefically driv
· · · · · · · · · · · · · · · · · ·	1. Identified outcome variables hypothefically driv
· · · · · · · · · · · · · · · · · ·	1. Identified outcome variables hypothefically driv
· · · · · · · · · · · · · · · · · ·	ntitied outcome variables hypothetically driv

Variables	Classification	Hypothesis	Information source
Therapeutic area	Oncological or no oncological	Oncologic ODs would be more likely to have P&R approval, as evaluators have vast experience in evaluating oncological drugs and their outcomes (i.e., Progression Free Survival or Overall Survival) compared with other therapeutic areas. Besides, oncology is considered by the Ministry of Health as a healthcare priority.	TPR ¹³ and/or EPAR ¹⁹ .
Existence of therapeutic alternatives	Yes or no	ODs with the biggest unmet clinical needs based on unequivocal absence of therapeutic alternatives would be more likely to have P&R approval 3 .	TPR ¹³ and/or EPAR ¹⁹ .
Rarity of disease	Rare or ultra-rare	ODs indicated for diseases affecting a smaller number of patients are more likely to have P&R approval, as from the evaluators' point of view, ultra-rare diseases would have priority over rare diseases to receive P&R. The prevalence of ODs' indications was analysed and then classified into one of the two following categories: rare diseases that affect < 5/10,000 inhabitants¹ and ultra-rare diseases affecting < 1/50,000 inhabitants⁴.	The prevalence of the diseases was extracted from the TPR ¹³ and/or EPAR ¹⁹ . In those cases when information was not available, a search in PubMed and/or grey literature was performed and prevalence data was extracted from published epidemiology studies.
Clinical outcome classification	Direct or indirect outcomes	ODs with direct clinical outcomes (i.e. survival) would be more likely to have P&R approval than drugs with indirect clinical outcomes (i.e. a blood test) since they will represent less uncertainty for evaluators and decision makers.	EPAR¹º.
TPR opinion	TPR positive opinion or TPR negative opinion	ODs with a published TPR with a positive opinion would be more likely to have P&R approval in Spain.	TPR ¹³ .

the regression analysis were TPR opinion, rarity of the disease, clinical outcome classification, therapeutic area and existence of therapeutic alternatives.

Results

Identification of European Commission approved orphan drugs and price and reimbursement status between January 2012 and June 2018

A total of 78 ODs were found to be approved by the EC between January 2012 and June 2018, of which 64 (82%) had been authorised in Spain. Only ODs for which Spanish marketing authorisation had been approved were selected for the study.

The mean time from EC approval to reimbursement approval for ODs in Spain was 22.5 ± 14.7 months, and the mean time from Spanish marketing authorisation to reimbursement approval was 12.1 ± 5.1 months, with a minimum of 5 months (for two ODs: Darzalex® and Imnovid®) and a maximum of 24 months (Kalydeco®).

Regulatory timelines for P&R approval of ODs have decreased over the last six years and a half: time from EC approval to Spanish marketing authorisation decreased clearly from 2012 to 2018 (20.6 \pm 17.3 months vs 1.25 \pm 0.5 months, respectively), and time from Spanish marketing authorisation to P&R approval decreased from 2012 (20.5 \pm 0.7 months) to recent years: 12,8 \pm 5.5 months in 2016 and 11.6 \pm 2.8 months in 2017, indicating that the reimbursement process in Spain has shortened up, on average, in 8.9 months since 2012 to 2017.

Identification and description of outcome variables for orphan drugs price and reimbursement

From the 64 studied ODs, 28 (43.8%) had received P&R approval in Spain, 23 (35.9%) were undergoing the P&R decision process and 13 (20.3%) had seen their P&R request rejected.

Out of the 64 ODs, 26 (46%) were oncologic, of which 13 (50%) had P&R approval and 4 (15%) had P&R rejected. From the 23 ODs without an existing therapeutic alternative, 9 (39.1%) had P&R approval and 6 (26%) had their P&R request rejected. From the 27 (42.1%) ODs indicated for ultra-rare diseases, 11 (41%) had P&R approval and 4 (15%) had their P&R request rejected; and from the 33 ODs with direct clinical outcomes, 17 (51.5%) had P&R approval and 5 (15.1%) had their P&R request rejected. Results showed that there were 13 ODs with an ultra-rare indication and direct clinical trial outcomes and of which 6 had P&R approval and 2 had the P&R rejected.

There were 30 ODs with published TPRs with positive opinions, of which 23 (76.6%) had P&R approval. In contrast, all 4 (100%) ODs with a negative TPR had P&R rejected.

A total of 23 observations were excluded from the regression analysis because P&R negotiations were still undergoing, thus no final decision on P&R was available. The final dataset was formed by a total of 41 ODs. TPR opinion (introduced as "tpr_op" in the regression analysis), rarity of the disease (introduced as "rarity"), clinical outcome classification (introduced as "outcome"), therapeutic area (introduced as "therapeutic" in the regression) and the existence of a therapeutic alternative (introduced as "alternative") were the variables considered in the regression analysis.

P&R variables used in the regression analysis, stratified by P&R status are described in Table 2.

When the univariate probit regression analysis was run, TPR opinion was found to be related with P&R approval and rejection. All the variables that had TPR positive opinion (n = 23) had P&R approval (except for two ODs which had P&R rejection) and all the variables that had TPR negative opinion (n = 4) had P&R rejected. Rarity of the disease, clinical outcome classification, therapeutic area and the existence of a therapeutic alternative were not statistically significant at 95% significance level.

When the multivariate probit regression analysis was run, TPR opinion and existence of therapeutic alternatives were found to be related with P&R approval (n = 19). A positive TPR opinion and the existence of no therapeutic alternatives were related with a P&R approval. Rarity of the disease, clinical outcome classification and therapeutic area variables were not statistically significant at 95% significance level. Results are shown in Table 3.

Table 2. Identified outcome variables used in the multivariate regression analysis for each orphan drug approved by the European Commission, with Spanish marketing authorisation and stratified by price and reimbursement status (period 2012-2018)

Brand name	P&R status	Therapeutic area	Existence of therapeutic alternatives	Rarity of disease	Clinical outcome classification	TPR opinion
Adcetris®	Approved	Oncologic	Yes	Ultra-rare	Direct	Positive
Bronchitol®	Rejected	Other	Yes	Rare	Indirect	Not published
Dacogen®	Approved	Oncologic	Yes	Rare	Direct	Positive
Kalydeco®	Approved	Other	No	Rare	Indirect	Positive
NexoBrid®	Rejected	Other	No	Rare	Indirect	Not published
Revestive®	Approved	Other	No	Ultra-rare	Direct	Not published
Signifor®	Approved	Other	Yes	Rare	Indirect	Positive
Iclusig®	Approved	Oncologic	No	Rare	Direct	Not published
Imnovid®	Approved	Oncologic	Yes	Rare	Direct	Positive
Opsumit®	Approved	Other	Yes	Ultra-rare	Direct	Positive
Orphacol®	Approved	Other	No	Ultra-rare	Direct	Not published
Adempas®	Approved	Other	No	Ultra-rare	Indirect	Positive
Cometriq®	Rejected	Oncologic	Yes	Ultra-rare	Direct	Positive
Deltyba®	Approved	Other	Yes	Rare	Indirect	Positive
Gazyvaro®	Approved	Oncologic	Yes	Rare	Direct	Positive
Granupas®	Rejected	Other	No	Rare	Indirect	Not published
Imbruvica®	Approved	Oncologic	Yes	Rare	Direct	Positive
Scenesse®	Rejected	Other	No	Ultra-rare	Indirect	Not published
Sirturo®	Rejected	Other	Yes	Rare	Indirect	Positive
Sylvant®	Approved	Oncologic	No	Rare	Direct	Positive
Translarna®	Rejected	Other	No	Rare	Indirect	Negative
Vimizim®	Rejected	Other	No	Ultra-rare	Indirect	Negative
Cerdelga®	Approved	Other	Yes	Ultra-rare	Indirect	Positive
Cresemba®	Approved	Other	Yes	Ultra-rare	Direct	Positive
Farydak®	Rejected	Oncologic	Yes	Rare	Direct	Negative
Holoclar®	Rejected	Other	No	Rare	Direct	Negative
Kanuma®	Approved	Other	No	Ultra-rare	Direct	Positive
Kyprolis®	Approved	Oncologic	Yes	Rare	Direct	Positive
Lenvima®	Approved	Oncologic	Yes	Rare	Direct	Positive
Ofev®	Approved	Other	No	Rare	Indirect	Positive
Ravicti®	Rejected	Other	Yes	Rare	Indirect	Not published
Darzalex®	Approved	Oncologic	Yes	Rare	Direct	Positive
Galafold®	Approved	Other	Yes	Ultra-rare	Indirect	Positive
Lartruvo®	Approved	Oncologic	Yes	Rare	Direct	Positive
Ocaliva®	Approved	Other	Yes	Ultra-rare	Indirect	Positive
Onivyde®	Approved	Oncologic	Yes	Rare	Direct	Not published
SomaKit TOC®	Approved	Other	Yes	Rare	Indirect	Positive
Venciyxto®	Approved	Oncologic	Yes	Rare	Direct	Not published
Zalmoxis®	Rejected	Oncologic	Yes	Ultra-rare	Direct	Not published
Ledaga®	Rejected	Oncologic	Yes	Rare	Direct	Not published
Spinraza®	Approved	Other	No	Ultra-rare	Direct	Positive

P&R: Price and Reimbursement; TPR: Therapeutic Positioning Report.

Table 3. Results of the multivariate probit regression analysis (n = 19)

Variable	Reference category	<i>p</i> -value
Therapeutic Positioning Report opinion*	Positive opinion	-
Therapeutic alternatives**	Absence of therapeutic alternative	-
Rarity of the disease	Ultra-rare	0.521
Therapeutic area	Oncology	0.995
Clinical outcome classification	Direct outcomes	0.995

^{*}The variable predicts failure perfectly.

Discussion

A total of 64 ODs were approved by the EC between January 2012 and June 2018 and with marketing authorisation in Spain. Mean time from EC approval to P&R approval for ODs in Spain was 22.5 ± 14.7 months; mean time from Spanish marketing authorisation to P&R approval was 13.7 \pm 5.1 months.

Based on the results of the report, having the EC and Spanish marketing authorisation approval does not guarantee access within the Spanish market, as from the 64 studied ODs, only 28 (44.4%) were reimbursed in Spain at the moment of the study, and the rest of ODs were either undergoing a long decision process or rejected, which prevents patients affected by rare diseases equitable and timely access to these drugs.

The shortness in the ODs regulatory timelines in recent years suggest that Marketing Authorisation Holder could be requesting reimbursement in Spain earlier than in the past and a considerable speed-up of the institutions in the Spanish administrative process. These results are in line with the growing concern about the need to have better and timely access to ODs across Europe and Spain, but P&R approval timelines are very large, considering that the official P&R decision process timeline in Spain is 180-270 days¹⁸.

In 2013, TPR was introduced in the P&R process¹⁴, however, it was not until 2016 it became a regular practice, so the TPR analysis could not be performed on all ODs approved during the study period. Data shows that ODs with positive TPR opinion were more likely to have P&R approval, while those who had obtained a negative opinion had P&R rejected.

In Europe, there is a lack of transparency and availability of information with regards to which criteria are used in real practice for P&R of ODs6. In recent years, actions have been made to try to reduce uncertainty surrounding the appraisal of ODs and to increase the process' transparency, like the creation of specific frameworks to assess ODs^{24} or the publication of recommendations on principles to help improve the consistency of ODs P&R assessment in Europe²⁵. A recent publication from Paulden et al.²⁴ identified decision criteria that could influence P&R of ODs in published literature, some of which were found to be important in various papers, such as the availability of therapeutic alternatives, the evidence of clinical efficacy, the severity of the disease or the impact of treatment on life expectancy and quality of life. Another highlighted point by Paulden et al. is the diversity of views around P&R decision criteria, therefore it would be important to incorporate preferences of several stakeholders when making P&R decisions. The recent creation of specific frameworks for OD appraisal²⁶ using the multicriteria decision analysis methodology²⁷, would provide more systematic and transparent evaluation process for ODs P&R.

This study has several limitations. The main one comes from the lack of or limited access to public information available for regulatory and P&R processes in Spain. From June 2012 to November 2017 there was no public information in Spain regarding dates for P&R approval, so to be able to analyse the time that an OD needs for P&R approval in Spain, the commercialisation date was used as a surrogate of approval date. Although this could have resulted in a slightly overestimation of time to market access, we do not expect this to be significant as when a drug's P&R is approved in Spain, based on our experience, there can be a maximum delay of two months for it to be commercialised.

The results obtained when comparing regulatory timelines of $\ensuremath{\mathsf{ODs}}$ between years could be slightly modified by including longer follow-up periods, including ODs that were classified as "undergoing P&R decision process" at the moment of the study when obtaining a P&R final decision. Updates on regulatory approval timelines will be addressed in future updates of this study.

Explicit information about P&R rejection is not available in Spain, so indirect sources were used to know if an OD had had its P&R rejected, and therefore, some of the ODs that have been categorised as "under P&R decision process" might have seen their P&R rejected in Spain when no TPR was available. The reasons behind the lack of commercialisation of a given product remain unclear and impossible to evaluate with the present study.

On the statistical side, the regression analysis did not consider all the variables that might affect the P&R decision. For example, drug price or budget impact were not considered due to the lack of valid information in Spain. Although most companies include an economic evaluation (budget impact and cost-effectiveness analysis) in their P&R submission requests, it is not mandatory by law and this criterion is not used in practice for P&R in Spain. Finally, sample size used in the regression was small. This might decrease the statistical power of the analysis. The authors are currently working on gathering new valid data for the dataset. A further analysis might be done adding new variables that could influence P&R decisions.

The study showed that mean time of ODs P&R approval has shortened during the past years because of the effort made by the Spanish institutions involved in the process. It remains challenging to establish what driving criteria are used in the P&R process of ODs in Spain even though it was found that a positive TPR opinion and no therapeutic alternatives might be related with P&R approval. Although it is important to measure delays in patient access resulting from lengthy reimbursement processes, we highly recommend that efforts should be directed towards improving transparency in evaluation and multi-criteria decision-making, which should, in turn, lead to more effective processes and contribute to timely access of ODs to Spanish patients.

Funding

No funding.

Conflict of interests

No conflict of interests.

Contribution to scientific literature

The study adds new information about which orphan drugs have had pricing and reimbursement in recent years to the current literature of orphan drugs in Spain. To the knowledge of the authors, this is the first study that analyses the criteria that might determine pricing and reimbursement decision in Spain after the European Commission approval.

Results might help to understand why some orphan drugs receive positive pricing and reimbursement and others don't, which might help to improve the approval timings as well as to improve accessibility for patients.

Bibliography

- European Medicines Agency. Orphan drugs and rare diseases at a glance [Internet]. London; 2007 [accessed 4/5/2018]. Available at: http://www.ema.europa. eu/docs/en_GB/document_library/Other/2010/01/WC500069805.pdf
- 2. Eurodris: about rare diseases [web page] [accessed 4/5/2018]. Available at: https://www.eurordis.org/about-rare-diseases
- 3. Federación Española de Enfermedades Raras (FEDER). ¿Qué son las enfermedades raras o poco frecuentes? [web page] [accessed 3/5/2018]. Available at: https:// www.enfermedades-raras.org/index.php/enfermedades-raras
- 4. Zozaya N, Villoro R, Hidalgo A, Sarria A. Criterios de financiación y reembolso de los medicamentos huérfanos. Madrid: Agencia de Evaluación de Tecnologías

^{* *}The variable predicts success perfectly.

- Sanitarias (AETS). Instituto de Salud Carlos III, Ministerio de Economía y Competitividad; 2016 [accessed 3/5/2018]. Available at: http://gesdoc.isciii.es/gesdocc ontroller?action=download&id=17/06/2016-16c31d38eb
- 5. European Commission. Regulation 141/2000 of the European Parliament and of the Council of 16 December 1999 on Orphan Medicinal Products. Official Journal of the European Communities. Brussels (Belgium) [Internet] [accessed 3/5/2018]. Available at: http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:2000:01 8:0001:0005:en:PDF
- 6. Simoens S. Pricing and reimbursement of orphan drugs: the need for more transparency. Orphanet J Rare Dis. 2011;6:42
- 7. Orphanet. Orphan Drugs in Europe [web page] [accessed 3/5/2018]. Available at: http://www.orpha.net/consor4.01/www/cgi-bin/Education_About OrphanDrugs.php?lng=EN&stapage=ST_EDUCATION_EDUCATION_ ABOUTORPHANDRUGS_EUR
- 8. Detiček A, Locatelli I, Kos M. Patient Access to Medicines for Rare Diseases in European Countries. Value Health. 2018;21(5):553-60
- 9. Malinowski KP, Kawalec P, Trabka W, Sowada C, Pilc A. Reimbursement of Orphan Drugs in Europe in Relation to the Type of Authorization by the European Medicines Agency and the Decision Making Based on Health Technology Assessment. Front Pharmacol. 2018;9:1263.
- 10. Toumi M, Remuzat C, Vataire AL, Urbinati D. External reference pricing of medicinal products: simulation based considerations for cross country coordination. [Internet]. European Union; 2014 [accessed 3/5/2018]. Available at: https://ec.europa. eu/health/sites/health/files/healthcare/docs/erp_reimbursement_medicinal_ products_en.pdf
- 11. Simoens S. Market Access for orphan drugs: One size fits all? Hosp Pharm Eur. [Internet] 2012 [accessed 4/5/2018]. Available at: http://www. hospitalpharmacyeurope.com/specials-orphan-drugs/market-access-orphan-drugsone-size-fits-all
- 12. Garau M, Mestre-Ferrándiz J. Access Mechanisms for Orphan Drugs: A Comparative Study of Selected European Countries. [Internet] OHE Briefing. 2009 [accessed 3/5/2018]. Available at: https://www.ohe.org/publications/accessmechanisms-orphan-drugs-comparative-study-selected-european-countries
- 13. Ministerio de Sanidad Servicios Sociales e Igualdad. Real Decreto legislativo de 24 de julio, por el que se aprueba el texto refundido de la Ley de garántías y uso racional de los medicamentos y productos sanitarios. Boletin Oficial del Estado. nº 177 (25 de julio de 2015) [Internet] [accessed 5/5/2018]. Available at: https:// www.boe.es/boe/dias/2015/07/25/pdfs/BOE-A-2015-8343.pdf
- 14. Agencia Española de Medicamentos y Productos Sanitarios. Ministerio de Sanidad, Servicios Sociales e Igualdad. Propuesta de colaboración para la elaboración de los informes de posicionamiento terapéutico de los medicamentos [Internet]. Madrid. 2013 [accessed 5/5/2018]. Available at: https://www.aemps.gob. es/medicamentosUsoHumano/informesPublicos/docs/propuesta-colaboracioninformes-posicionamiento-terapeutico.pdf
- 15. Agencia Española de Medicamentos y Productos Sanitarios. Informes de Posicionamiento Terapéutico [Internet] [accessed 20/4/2018]. Available at: https://www. aemps.gob.es/en/medicamentosUsoHumano/informesPublicos/home.htm

- 16. Real Decreto 200/2012, de 23 de enero, por el que se desarrolla la estructura orgánica básica del Ministerio de Sanidad, Servicios Sociales e Igualdad y se modifica el Real Decreto 1887/2011, de 30 de diciembre, por el que se establece la estructura orgánica básica de los departamentos ministeriales. Boletín Oficial del Estado, nº 20 (24 de enero de 2012) [Internet] [accessed 3/5/2018]. Available at: https://www.boe.es/buscar/doc.php?id=BOE-A-2012-1034
- 17. Real Decreto Legislativo 1/2015, de 24 de julio, por el que se aprueba el texto refundido de la Ley de garantías y uso racional de los medicamentos y productos sanitarios. Boletin Oficial del Estado, nº 177 (25 de julio de 2015) [Internet] [accessed 3/5/2018]. Available at: https://www.boe.es/buscar/doc.php?id=BOE-A-2015-8343
- 18. Real Decreto 271/1990, de 23 de febrero, sobre la reorganización de la intervención de precios de las especialidades farmacéuticas de uso humano. Boletin Oficial del Estado, nº 53 (2 de marzo de 1990) [Internet] [accessed 3/5/2018]. Available at: https://www.boe.es/buscar/doc.php?id=BOE-A-1990-5368
- 19. European Medicines Agency (EMA) [web page] [accessed 3/5/2018]. Available at: http://www.ema.europa.eu/ema/
- 20. European Commission. Public Health Union Register of Medicinal Products [web page] [accessed 4/5/2018]. Available at: http://ec.europa.eu/health/ documents/community-register/html/orphreg.htm
- 21. Agencia Española de Medicamentos y Productos Sanitarios. Ministerio de Sanidad, Consumo y Bienestar Social. Centro de Información de Medicamentos (CIMA) [web page]. Madrid [accessed 4/5/2018]. Available at: https://www. a emps.gob.es/cima/fichas Tecnicas.do ? metodo = detalle Form
- 22. Consejo General de Colegios Oficiales de Farmacéuticos (CGCOF) Madrid. Botplus [web page] [accessed 4/5/2018]. Available at: https://botplusweb. portalfarma.com
- 23. Ministerio de Sanidad, Servicios Sociales e Igualdad. Real Decreto ley 8/2010, de 20 de mayo, por el que se adoptan medidas extraordinarias para la reducción del déficit público. Boletín Oficial del Estado, nº 126 (24 de mayo de 2010) [web page] [accessed 3/5/2018]. Available at: http://www.mscbs.gob.es
- 24. Paulden M, Stafinski T, Menon D, McCabe C. Value-Based Reimbursement Decisions for Orphan Drugs: A Scoping Review and Decision Framework. Pharmacoeconomics. 2015;33:255-69.
- 25. Annemans L, Ayme S, Le Cam Y, Facey K, Gunther P, Nicod E, et al. Recommendations from the European working group for value assessment and funding processes in rare diseases (ORPH-VAL). Orphanet J Rare Dis. 2017;12(1):50.
- 26. Gilabert-Perramon A, Torrent-Farnell J, Catalan A, Prat A, Fontanet M, Puig-Peiró R, et al. Drug evaluation and decision making in Catalonia: Development and validation of a methodological framework based on multi-criteria decision analysis (MCDA) for orphan drugs. Int J Technol Assess Heal Care. 2017;1:111-20.
- 27. Goetghebeur MM, Wagner M, Khoury H, Levitt RJ, Erickson LJ, Rindress D. Bridging Health Technology Assessment (HTA) and Efficient Health Care Decision Making with Multicriteria Decision Analysis (MCDA). Med Decis Making. 2012;32;366-88.